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L.Barbieri,
D.Bragoli,
F.Cortelezzi,
G.Marseguerra

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Public R&D Funding and Innovation Strategies: Evidence from Italy

L.Barbieri, D.Bragoli, F.Cortelezzi, G.Marseguerra

Università Cattolica del Sacro Cuore and Università dell'Insubria

Regional Studies Association
Piacenza, 25 May 2015



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- Innovation is generally considered a cornerstone of sustainable economic growth and prosperity, as well as a key to business success and to the development of emerging economies and peripheral regions.
- This may justify the policy of subsidizing scientific and entrepreneurial activities that could lead to innovation,
- The blow out of the crisis in 2007 has revamped in many states (in particular within European Union) the policy of providing subsidies to R&D activities.



Contribution

This paper analyzes the effect of Public support on the **innovative behaviour** of Italian firms, with the use of a unique dataset which combines the information of the CIS with balance sheet data

Questions

What is the relation between Public Funding and R&D strategy?

Are Public Funds used and targeted effectively?

Which strategy do they foster?

For R&D strategy we intend whether firms decide to conduct 'in house R&D' (*make*), rather than 'outsourced R&D' (*buy*) or the combination of both (*make&buy*).

The **Italian case** is relevant in the international comparison because Italian firms are usually characterized by a low level of innovation activities (Hall et. al, 2013). In Italy only large firms assign a high priority to formal R&D activities (*internal R&D*) while SMEs resort mostly to external R&D, in the form of intermediate and capital goods (Santarelli&Sterlacchini, 1990).

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Related literature: Public funding

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The effect of public initiative to support innovation is analysed through three different perspectives:

- **R&D Inputs – R&D Expenditure:** complementarity and substitution between private and public funds (e.g. David et al., 2000; Garcia-Quevedo, 2004; Loof&Hesmati, 2005, for extensive review)
- **R&D Output – Different measures of output:** sales growth, return on assets, factor productivity, patents, etc. . . (see, e.g., Klette et al., 2005, for a survey).
- **Innovation behavior – Different R&D strategies** (e.g. Bayona-Sáez et al., 2013; Cruz-Cazares et al., 2013)



Related literature: R&D strategy selection and innovation performance

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- **Theoretical arguments:** the buy strategy outperforms the make strategy since it allows risk calculation a priori, speeds the access to new technology, allows access to new knowledge areas (West, 2002). Negative aspects: external dependences, functional inequalities, and coordination problem. In contrast, in house R&D facilitates the information flow between departments, unique source of knowledge, reduces transaction costs (Kotable et al., 1999; Narula, 2001)
- **Empirical Evidence:** it is quite controversial. The buy strategy usually has negative impact on innovation. The make strategy presents the higher impact on innovation product (e.g. Santamaria et al., 2009; see Cruz-Cazares et al., 2010 for a survey)

- **The open innovation approach:** combining internal and external knowledge creates synergies that end with a better innovative performance. Products are complex. It is not possible to develop everything in house. The main innovations come from the combination of internal and external knowledge (Chesbrough, 2003; Cassiman&Veugelers, 2006; Cruz-Cazares et al. 2010). Absorptive capacity: it stresses the complementarity between the make and buy strategy. Recently, it has been defined as the firms' ability to recognize the value of external knowledge and to assimilate and apply it to commercial ends (Li et al., 2009). This result is also partially confirmed empirically (Cassiman&Veugelers, 2006, Cruz-Cazares et al., 2010, 2013)
- **Geography:** Vivarelli&Catozzella, 2014 (Italy), Cruz-Cazares et al., 2013 (Spain), Da Rin&Penas, 2007 (the Netherlands), Loof&Hesmati 2005 (Germany), Antonioli et al., 2014 (regional analysis Emilia Romagna)



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- The Italian Community Innovation Survey (CIS7) –3 year period 2008-2010– firm level survey – firms with more than 10 employees
- AIDA dataset, by Bureau VanDijk, balance sheet data
- We have conducted the analysis on the merged dataset restricted to the firms belonging to the manufacturing sector
- Once cleaned for outliers, we remained with a representative sample of 3016 firms.



Public Funding (Treatment variable)

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- Question reported in the CIS7: “Has your enterprise received any kind of public support for innovation-related activities in the last 3 years?”
- Variable available only for innovative firms
- Variable affected by important limitations such as the lack of the amount received, but it is referred to the 3 years preceding the time of the survey (year 2010).
- This feature mitigates the obvious limitations due to the cross sectional nature of the dataset



Innovation Strategies (Outcome variables)

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- MAKE: 1 if the firm has conducted only intra muros R&D activities
- BUY: 1 if the firm has conducted only extra muros R&D activities
- MAKE&BUY: 1 if the firm has conducted both R&D activities

We consider both the dummy variables (extensive margins) and the respective intensities (intensive margins) calculated as percentage of R&D expenditure on Sales.

Variables available only for innovative firms



Innovation strategies

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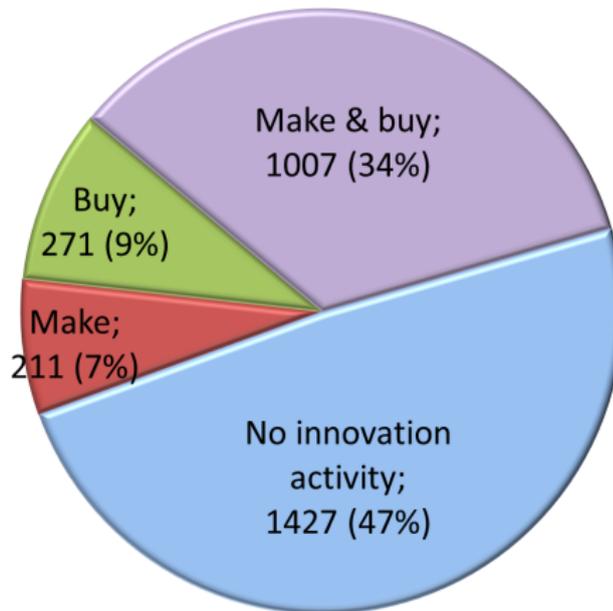
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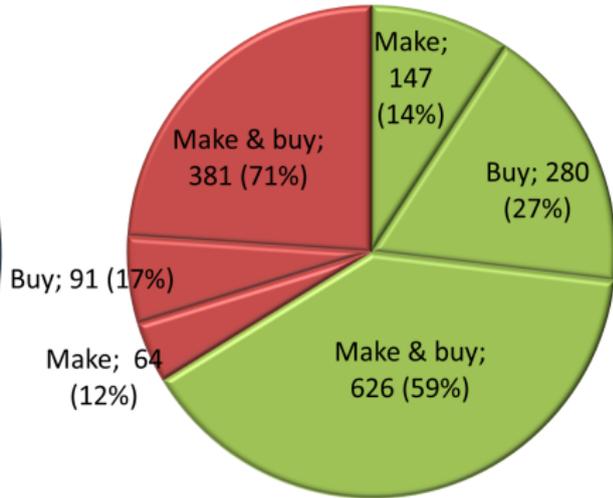
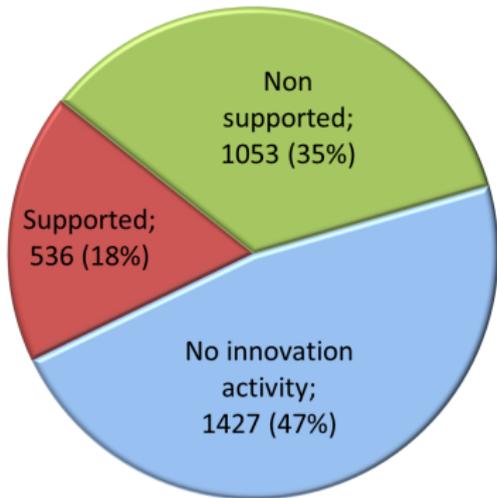
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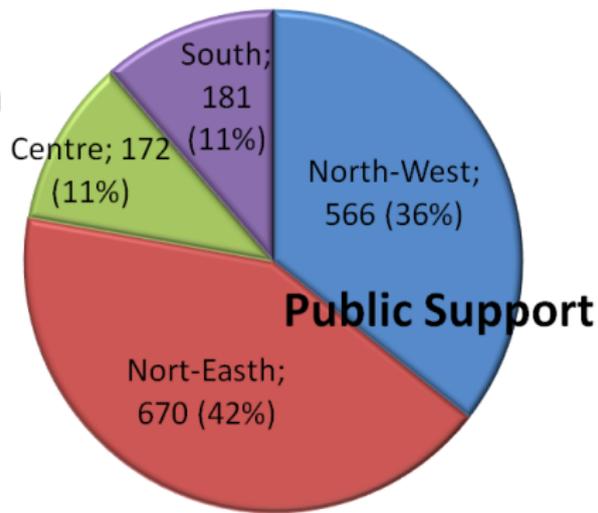
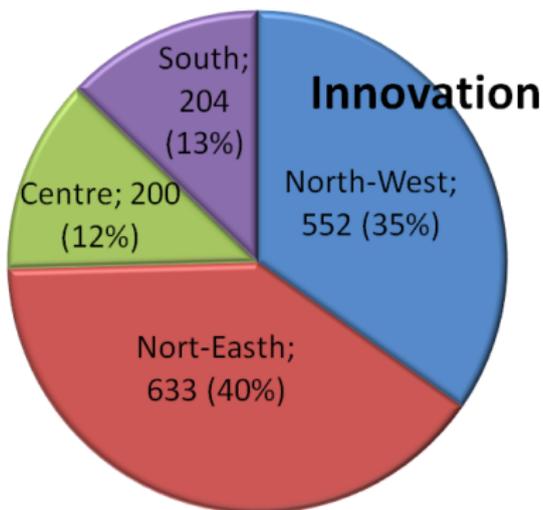
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Unconditional Effect of the Subsidy

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| | Sample means | | | Mean differences | | |
|----------------------|-----------------------|---------------|-----------|------------------|---------|-------------|
| | All firms | Non-supported | Supported | Difference | | %Difference |
| <i>Number of obs</i> | 1589 | 1053 | 536 | | | |
| Make | 0,133 | 0,140 | 0,119 | 0,020 | (0.018) | 14,286 |
| Buy | 0,233 | 0,266 | 0,170 | 0,096*** | (0.021) | 36,090 |
| Make&Buy | 0,634 | 0,594 | 0,711 | 0,116*** | (0.013) | 19,529 |
| | Make=1 | | | | | |
| <i>Number of obs</i> | 211 | 147 | 64 | | | |
| Intensity Make | 0,030 | 0,027 | 0,037 | -0,010* | (0.030) | 37,037 |
| | Buy=1 | | | | | |
| <i>Number of obs</i> | 371 | 280 | 91 | | | |
| Intensity Buy | 0,038 | 0,036 | 0,044 | -0,008 | (0.007) | -22,222 |
| | Make&Buy=1 | | | | | |
| <i>Number of obs</i> | 1007 | 626 | 381 | | | |
| Intensity Make&Buy | 0,064 | 0,055 | 0,078 | -0,022*** | (0.007) | -40,000 |



Methodological issues

The table presented in the previous slide does not address three different endogeneity issues that arise in this study:

- 1 The first is related to the sample selection coming from the structure of the dataset
- 2 The second is related to a potential **omitted variable bias**: the subsidy assignment could be correlated with unobservable firms characteristics, failing to satisfy the randomness property of *pure social experiments*.
 - If characteristics of the supported and non-supported firms ex ante differ systematically, one difficulty in this type of evaluation is the potential selection bias;
 - “Better” firms are probably more able to detect and select proper government schemes;
 - On the other hand the public agency might deliberately choose the “worst” firms to enhance their chances of picking up.
- 3 Finally, the endogeneity issue due to a potential simultaneity between *subsidy assignment* and *strategy decision* should be taken into account.

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Sample Selection Issue

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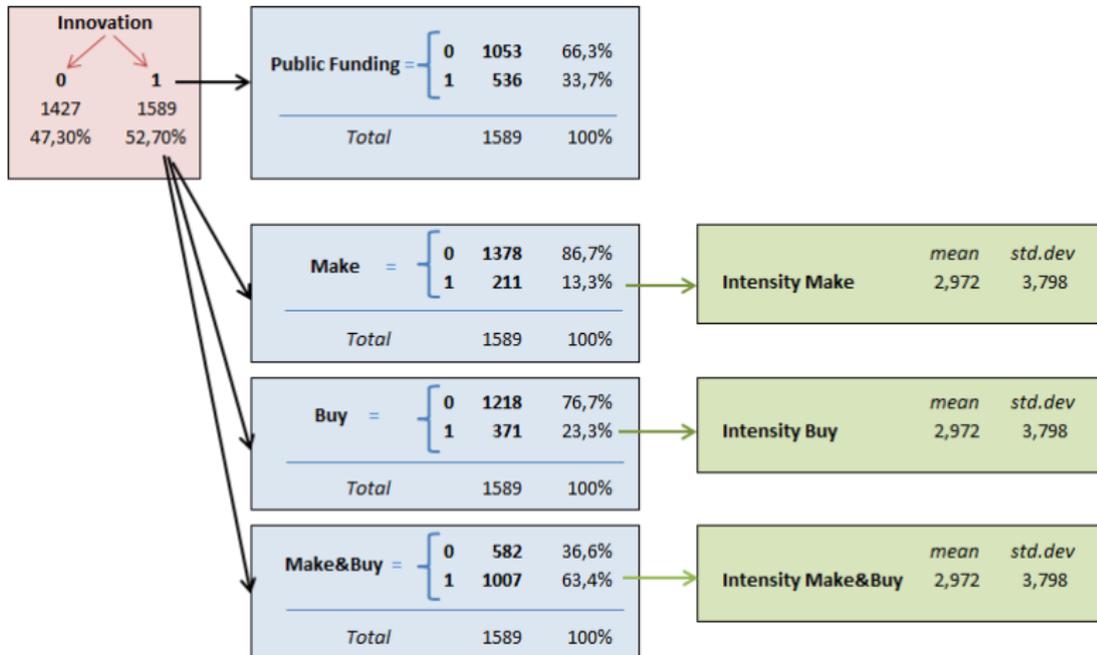
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Empirical Strategy

In order to solve the aforementioned problems we follow this procedure:

- 1 We estimate a selection equation for the innovation status and calculate an inverse Mills ratio that will augment all the following equations;
- 2 In order to calculate the extensive margin we estimate a bivariate probit where the first equation estimates the probability of receiving Public Funds, the second the probability of choosing each R&D strategy. To account for the endogeneity issue we introduce in the first equation a set of instrumental variables;
- 3 In order to calculate the intensive margin we estimate a 2SLS, where in the first stage we obtain the fitted probabilities from the probit on Public Funding and we use them as the instrument for Public Funding in the second stage that is estimated with OLS.
- 4 We augment the second stage with the inverse Mills ratio to account for the sample selection which derives from the fact that we calculate the R&D intensity only for the firms that choose a particular strategy.

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Results on Selection Equation (Innovation)

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| | Innovation | |
|--|-------------|-----------------------|
| | coefficient | standard dev |
| <i>Firms characteristics</i> | | |
| Firm Size | 0,111 *** | 0.029 |
| Age | -0.023 | 0.050 |
| <i>Firm Growth</i> | 0,224 ** | 0.093 |
| % of skilled labor | 0,121 *** | 0.020 |
| # of exporting firms | 0,587 *** | 0.056 |
| Return on Investment | -0.069 | 0.043 |
| <i>Perceived obstacles</i> | | |
| Perceived internal | -0.166 ** | 0.066 |
| Perceived external | 0,313 *** | 0.068 |
| Perceived skilled | 0.070 | 0.085 |
| <i>Organizational</i> | 0,673 *** | 0.078 |
| <i>New price policies</i> | 0,504 *** | 0.080 |
| <i>Geographical and sectorial dummies</i> | | |
| North East | 0,085 | 0.059 |
| Center | -0.071 | 0.078 |
| South | -0.216 *** | 0.078 |
| Sectorial dummies | yes | |
| constant | -0.907 *** | 0,200 |
| <i>N</i> | | 3016 |
| <i>Log-likelihood</i> | | -1794,341 |
| <i>LR test</i> | | chi2 (29) = 518.37*** |
| <i>Pseudo R2</i> | | 0,140 |

Results on Strategies

| | Public funding | | Make | | Buy | | Make and Buy | |
|--|----------------|-----------|-------------|-----------|-------------|-----------|--------------|-----------|
| | coefficient | Std.error | coefficient | Std.error | coefficient | Std.error | coefficient | Std.error |
| Public funding | | | -1,252 *** | 0,198 | -1,505 *** | 0,070 | 1,511 *** | 0,060 |
| Firms characteristics | | | | | | | | |
| Firm Size | 0,107 ** | 0,044 | 0,063 | 0,045 | -0,038 | 0,039 | 0,007 | 0,037 |
| Age | 0,046 | 0,074 | -0,037 | 0,080 | -0,046 | 0,070 | 0,062 | 0,066 |
| % of skilled labor | 0,086 *** | 0,029 | 0,102 *** | 0,030 | -0,023 | 0,030 | -0,028 | 0,026 |
| # of exporting firms | 0,217 * | 0,117 | 0,529 *** | 0,143 | 0,012 | 0,113 | -0,207 * | 0,106 |
| Return on investment | 0,021 | 0,070 | 0,076 | 0,070 | 0,018 | 0,064 | -0,047 | 0,058 |
| Capital Stock/ Employment | 0,061 * | 0,036 | -0,020 | 0,040 | 0,065 * | 0,033 | -0,025 | 0,032 |
| Equity/Employment | -0,016 | 0,037 | 0,031 | 0,041 | -0,011 | 0,034 | -0,011 | 0,033 |
| Debt/Employment | -0,007 | 0,050 | 0,098 * | 0,053 | -0,065 | 0,047 | -0,004 | 0,044 |
| Perceived obstacles | | | | | | | | |
| Perceived internal Financial constraint | -0,038 | 0,092 | 0,017 | 0,092 | -0,123 | 0,091 | 0,083 | 0,081 |
| Perceived external financial constraint | -0,061 | 0,095 | 0,241 ** | 0,103 | -0,064 | 0,093 | -0,096 | 0,084 |
| Perceived skilled constraint | -0,121 | 0,123 | -0,069 | 0,132 | -0,019 | 0,115 | 0,038 | 0,108 |
| Perceived importance of external information | 0,050 | 0,057 | | | | | | |
| Perceived importance of internal information | 0,219 *** | 0,066 | | | | | | |
| Cooperation | | | | | | | | |
| Belonging to a group | -0,072 | 0,090 | | | | | | |
| Firm ownership | 0,221 | 0,153 | | | | | | |
| External Cooperation | 0,448 *** | 0,113 | 0,035 | 0,147 | -0,346 * | 0,171 | 0,128 | 0,110 |
| Geographical and sectorial dummies | | | | | | | | |
| NE | 0,046 | 0,078 | -0,054 | 0,083 | -0,020 | 0,076 | 0,063 | 0,070 |
| C | -0,088 | 0,114 | -0,224 * | 0,128 | 0,084 | 0,100 | 0,045 | 0,099 |
| S | -0,187 | 0,119 | -0,408 *** | 0,133 | -0,028 | 0,112 | 0,209 * | 0,105 |
| food | 0,333 ** | 0,151 | 0,114 | 0,167 | 0,216 | 0,154 | -0,164 | 0,143 |
| textiles | 0,053 | 0,144 | 0,100 | 0,149 | -0,105 | 0,129 | 0,041 | 0,121 |
| wood | 0,282 ** | 0,134 | -0,069 | 0,152 | 0,346 *** | 0,120 | -0,228 * | 0,115 |
| machine | 0,356 *** | 0,110 | 0,095 | 0,123 | 0,139 | 0,103 | -0,103 | 0,096 |
| other | 0,117 | 0,126 | -0,058 | 0,138 | -0,002 | 0,118 | 0,071 | 0,112 |
| lambda_inn | 0,330 * | 0,186 | 0,609 *** | 0,211 | 0,595 *** | 0,180 | -0,781 *** | 0,166 |
| const. | -2,548 *** | 0,696 | -2,897 *** | 0,754 | -0,025 | 0,641 | 0,700 | 0,603 |
| N | | 1582 | | 1582 | | 1582 | | 1582 |

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Results on Outcomes (Intensities)

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| | Intensity make | | Intensity buy | | Intensity buy | |
|--|----------------|-----------|---------------|-----------|---------------|-----------|
| | coefficient | Std.error | coefficient | Std.error | coefficient | Std.error |
| score_PF | -0,023 | 0,050 | 0,091 | 0,076 | -0,004 | 0,062 |
| Firms characteristics | | | | | | |
| Firm Size | -0,007 ** | 0,003 | -0,002 | 0,004 | -0,021 *** | 0,004 |
| Age | -0,004 | 0,005 | 0,000 | 0,008 | -0,009 | 0,006 |
| % of skilled labor | 0,006 * | 0,004 | -0,003 | 0,003 | 0,016 *** | 0,004 |
| # of exporting firms | 0,013 | 0,014 | -0,008 | 0,008 | -0,021 | 0,015 |
| Return on investment | -0,006 | 0,004 | 0,004 | 0,004 | -0,008 | 0,007 |
| Capital Stock/ Employment | 0,000 | 0,003 | 0,000 | 0,004 | 0,007 * | 0,004 |
| Equity/Employment | -0,004 | 0,004 | -0,004 * | 0,002 | -0,004 | 0,004 |
| Debt/Employment | 0,003 | 0,004 | -0,008 ** | 0,004 | -0,023 *** | 0,004 |
| Perceived obstacles | | | | | | |
| Perceived internal financial constraint | 0,000 | 0,007 | -0,003 | 0,007 | 0,004 | 0,008 |
| Perceived external financial constraint | 0,024 *** | 0,008 | 0,005 | 0,007 | 0,005 | 0,007 |
| Perceived skilled constraint | -0,002 | 0,009 | -0,007 | 0,008 | -0,009 | 0,008 |
| Perceived importance of external information | -0,004 | 0,010 | -0,032 ** | 0,014 | 0,026 * | 0,014 |
| Geographical and sectorial dummies | | | | | | |
| NE | 0,001 | 0,005 | -0,012 | 0,008 | -0,005 | 0,007 |
| C | -0,015 * | 0,008 | -0,012 | 0,009 | -0,015 | 0,011 |
| S | -0,010 | 0,014 | 0,009 | 0,011 | -0,025 * | 0,013 |
| food | -0,009 | 0,009 | -0,007 | 0,014 | -0,001 | 0,019 |
| textiles | 0,020 ** | 0,010 | -0,028 *** | 0,009 | -0,013 | 0,009 |
| wood | 0,006 | 0,010 | 0,011 | 0,013 | 0,028 | 0,019 |
| machine | 0,013 | 0,009 | -0,007 | 0,014 | 0,002 | 0,012 |
| other | 0,010 | 0,010 | -0,005 | 0,010 | -0,016 | 0,010 |
| lambda_inn | 0,037 * | 0,020 | -0,014 | 0,016 | 0,016 | 0,021 |
| lambda_make | 0,027 | 0,016 | -0,006 | 0,015 | 0,002 | 0,032 |
| const. | -0,027 | 0,084 | 0,192 ** | 0,079 | 0,407 *** | 0,054 |
| Obs. | | 209 | | 369 | | 1004 |
| F-stat | | 1,72** | | 3,7*** | | 4,17*** |
| R-squared | | 0,185 | | 0,119 | | 0,110 |



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In order to solve the aforementioned problems we follow this procedure:

- Alternative specification of the model as robustness check: we do not consider in this model the joint effect of public funding on strategies
- A deep regional and sectorial analysis



Final remarks

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We show that

- Public funding is a factor that determines the firm's choice of R&D strategies, i.e. whether it opts for in-house R&D, outsourced R&D or a combination of the two.
- Public funding positively impacts the composite strategy while having a negative effect on the single ones. If it is true that combining internal and external knowledge creates synergies that end with a better innovative performance rather than the single strategies (absorption capacity and open innovation theory), we can conclude that in Italy public support is allocated to the most promising form of R&D strategy.
- The receipt of public funding does not have any impact on R&D intensity.



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Thanks for your attention...



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